1

2

3

5

6

7

8

9

10

11

12

13

15

16

17

18

19

20

21

22

23

24

≤B. No. 939

### A BILL TO BE ENTITLED

|  | AN ACT |
|--|--------|
|  | AN ACT |

relating to the safe use and regulation of fireworks.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. The heading of Section 240.904, Local Government Code, is amended to read as follows:

- Sec. 240.904. REGULATION OF RESTRICTED [CERTAIN] FIREWORKS.

  Section 240.904(a)(1), Local Government Code, is amended to read as follows:
- "Restricted fireworks [Aerial fireworks]" items classified under 49 C.F.R. Sec. 173.100(r)(2) only those (10-1-86 edition), as "skyrockets with sticks" and "missiles with fins" [other-pyrotechnic-devices-that-have-fins-or-rudders-for-the purpose-of-achieving-aerodynamic--flight, --including--devices--that would-be-considered-a-missile-or-a-rocket].
- \$ections 240.904(c), SECTION 3. Government Code, are amended to read as follows:
- (c) Upon a determination under this section that drought conditions exist within all or part of a specified county, the commissioners court of such county by order may prohibit or restrict the sale or use of restricted [certain-aerial] fireworks in all or a portion of the unincorporated area of the county where drought conditions have been determined to exist. In addition, during the December fireworks season, the commissioners court of a county by order may restrict or prohibit the sale or use of

restricted [certain--aerial] fireworks in specified areas when conditions on rural acreage in the county not under cultivation for a period of at least 12 months are determined to be extremely hazardous for the danger of fire because of high grass or dry vegetation.

- (f) The county may designate one or more areas of appropriate size and accessibility in the county as safe where the use of restricted [aerial] fireworks is not prohibited. The safe area may be provided by the county, a municipality within the county, or an individual, business, or corporation. A safe area may be designated in and provided in the geographic area of the regulatory jurisdiction of a municipality if the activity conducted in the safe area is authorized by general law or a municipal regulation or ordinance. An area is considered safe adequate public safety and fire protection services are provided to area. A county, municipality, individual, business, corporation is not liable for injuries or damages resulting the designation, maintenance, or use of the safe area.
- (g) A person selling any type of [aerial] fireworks, including restricted [or-other] fireworks, in a county that has adopted an order under Subsection (c) shall, at every location at which the person sells fireworks in the county, provide reasonable notice of the order and reasonable notice of any location designated under Subsection (f) as a safe area.
- SECTION 4. Article 5.43-4, Insurance Code, is amended by adding Section 16B to read as follows:
- Sec. 16B. FIREWORKS SAFETY AND EDUCATION PROGRAM. (a) The

1

2

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

| commissioner shall  | establish  | a firewo   | rks safet  | y and   | education  |
|---------------------|------------|------------|------------|---------|------------|
| program. The prog   | ram shall  | provide    | informatio | n relat | ing to the |
| proper and safe use | of firewor | ks and the | dangers    | of the  | improper   |
| use of fireworks.   |            |            |            |         |            |

- (b) A program established under this section shall be administered by the advisory council established under Section 5B of this article. The program may include any method of communicating the need for safe use of fireworks and the dangers of improper use. A program the advisory council proposes to present must be approved by the commissioner.
- (c) In order to fund the program established under this section, the holder of the following licenses shall pay a fee, in addition to any other license fee, in the following amounts:
- (1) the holder of a retail permit issued under Section 8 of this article--\$10; and
- (2) the holder of a manufacturer's, distributor's, or jobber's license issued under Section 6 of this article--\$250.
- (d) Funds collected under Subsection (c) of this section may be used only by the commissioner for the purposes of this section.

  SECTION 5. (a) This Act takes effect September 1, 1999.
- (b) Section 16B, Article 5.43-4, Insurance Code, as added by this Act, applies only to the issuance of or renewal of a retail permit or manufacturer's, distributor's, or jobber's license issued or renewed on or after September 1, 1999.
- SECTION 6. The importance of this legislation and the crowded condition of the calendars in both houses create an / emergency and an imperative public necessity that the

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

- 1 constitutional rule requiring bills to be read on three several
- 2 days in each house be suspended, and this rule is hereby suspended.

#### **BILL ANALYSIS**

Senate Research Center 76R5707 CAG-F

S.B. 939 By: Armbrister Intergovernmental Relations 4/5/1999 As Filed

### **DIGEST**

Currently, Texas law authorizes the commissioners court of a county to prohibit the use of aerial fireworks, upon determination that drought conditions exist. During the 72nd Legislature, legislation authorizing counties to prohibit or restrict the use of skyrockets with sticks and missiles passed. Since passage of this legislation, the counties and fireworks industry agree that changes are necessary to regulate more stringently ability of all counties to prohibit the use and sale of certain aerial fireworks during drought conditions. In 1997, H.B. 2049 authorized the Texas Forest Service to determine if a county faced drought conditions passed. Drought conditions are measured by objective scientific information and the use of the Keetch-Byram Index, a widely accepted method for measuring the lack of moisture in the soil. S.B. 939 would allow a county to prohibit or restrict the sale or use of certain fireworks, and would also create a Fireworks Safety and Education Program to be approved by the commissioner of insurance and to be funded by additional fees collected from the retailer, manufacturer, distributor, and jobber's licenses.

### **PURPOSE**

As proposed, S.B. 939 prohibits the sale or use of certain restricted fireworks, and creates a fireworks safety and education program.

### **RULEMAKING AUTHORITY**

This bill does not grant any additional rulemaking authority to a state officer, institution, or agency.

### **SECTION BY SECTION ANALYSIS**

SECTION 1. Amends Section 240.904, Local Government Code, as follows:

Sec. 240.904. New heading: REGULATION OF RESTRICTED FIREWORKS.

SECTION 2. Amends Section 240.904(a)(1), Local Government Code, to redefine "restricted fireworks." Deletes text regarding pyrotechnic devices.

SECTION 3. Amends Sections 240.904(c), (f), and (g), Local Government Code, to authorize the commissioners court by order to prohibit or restrict the sale or use of restricted fireworks, rather than certain aerial fireworks, in all or a portion of the unincorporated area of the county. Requires a person selling any type of fireworks, including restricted fireworks, in a county that has adopted an order under Subsection (c) to provide notice of any location designated as a safe area. Makes conforming and nonsubstantive changes.

SECTION 4. Amends Article 5.43-4, Insurance Code, by adding Section 16B, as follows:

Sec. 16B. FIREWORKS SAFETY AND EDUCATION PROGRAM. Requires the commissioner of insurance (commissioner) to establish a fireworks safety and education program (program). Requires the program to provide information relating to the proper and safe use of fireworks and the dangers of the improper use of fireworks. Requires a program established under this section to be administered by the advisory council established under Section 5B of this article. Authorizes the program to include any method of communicating the need for safe use of fireworks and the dangers of improper use. Requires the commissioner to approve a program the advisory council proposes to present. Requires the holder of a certain license to pay a fee, in addition to any other license fee, in a certain amount, in order to fund the program established under this section. Authorizes funds collected under Subsection (c) of this section to be used only

by the commissioner for purposes of this section.

SECTION 5. Effective date: September 1, 1999. Provides that Section 16B, Article 5.43-4, Insurance Code, as added by this Act, applies only to the issuance of or renewal of a retail permit or manufacturer's, distributor's, or jobber's license issued or renewed on or after September 1, 1999.

SECTION 6. Emergency clause.

By: Armbrister 1-1 S.B. No. 939 (In the Senate - Filed March 5, 1999; March 8, 1999, read first time and referred to Committee on Intergovernmental Relations; April 15, 1999, reported favorably by the following 1-2 1-3 1 - 4vote: Yeas 5, Nays 0; April 15, 1999, sent to printer.)

#### A BILL TO BE ENTITLED AN ACT

1-6

1-7

1-8 1-9 1 - 101-11

1-12

1-13 1 - 141-15 1-16 1-17

1-18

1 - 191-20

1-21

1-22

1-23 1-24 1-25 1-26 1-27

1-28

1 - 29

1-30 1-31 1-32

1-33 1 - 341-35

1-36 1-37

1-38

1 - 391-40 1-41

1-42 1-43 1 - 441-45

1-46 1 - 47

1-48

1 - 491-50 1-51 1-52 1-53

1-54 1-55 1-56 1-57

1-58

1-59

1-60

1-61 1-62

1-63 1-64

relating to the safe use and regulation of fireworks.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. The heading of Section 240.904, Local Government Code, is amended to read as follows:

Sec. 240.904. REGULATION OF RESTRICTED [CERTAIN] FIREWORKS.

SECTION 2. Subdivision (1), Subsection (a), Section 240.904, Local Government Code, is amended to read as follows:

(1) "Restricted [Aeria+] fireworks" means only those items classified under 49 C.F.R. Sec. 173.100(r)(2) (10-1-86 edition), as "skyrockets with sticks" and "missiles with fins" [other-pyrotechnic-devices--that--have--fins--or--rudders--for--the purpose--of--achieving--aerodynamic--flight7-including-devices-that

would-be-considered-a-missile-or-a-rocket].

SECTION 3. Subsections (c), (f), and (g), Sect
Local Government Code, are amended to read as follows: Section 240.904,

- (c) Upon a determination under this section that drought conditions exist within all or part of a specified county, the commissioners court of such county by order may prohibit or restrict the sale or use of restricted [certain-aerial] fireworks in all or a portion of the unincorporated area of the county where drought conditions have been determined to exist. In addition, the December fireworks season, the commissioners court of a during county by order may restrict or prohibit the <u>sale or</u> use of <u>restricted</u> [certain--aerial] fireworks in specified areas when conditions on rural acreage in the county not under cultivation for a period of at least 12 months are determined to be extremely hazardous for the danger of fire because of high grass or dry vegetation.
- (f) The county may designate one or more areas of appropriate size and accessibility in the county as safe areas where the use of restricted [aerial] fireworks is not prohibited. The safe area may be provided by the county, a municipality within the county, or an individual, business, or corporation. A safe area may be designated in and provided in the geographic area of the regulatory jurisdiction of a municipality if the activity conducted in the safe area is authorized by general law or a municipal regulation or ordinance. An area is considered safe if adequate public safety and fire protection services are provided to the area. A county, municipality, individual, business, or corporation is not liable for injuries or damages resulting from the designation, maintenance, or use of the safe area.
- (g) A person selling any type of [aerial] fireworks, including restricted [or-other] fireworks, in a county that has adopted an order under Subsection (c) shall, at every location at which the person sells fireworks in the county, provide reasonable notice of the order and reasonable notice of any

designated under Subsection (f) as a safe area.

SECTION 4. Article 5.43-4, Insurance Code, is amended by adding Section 16B to read as follows:

Sec. 16B. FIREWORKS SAFETY AND EDUCATION PROGRAM. (a) commissioner shall establish a fireworks safety and education program. The program shall provide information relating proper and safe use of fireworks and the dangers of the to the use of fireworks.

(b) A program established under this section administered by the advisory council established under Section 5B this article. The program may include any method

S.B. No. 939

communicating the need for safe use of fireworks and the dangers of improper use. A program the advisory council proposes to present must be approved by the commissioner.

(c) In order to fund the program established under this section, the holder of the following licenses shall pay a fee, in addition to any other license fee, in the following amounts:

(1) the holder of a retail permit issued under Section 8 of this article--\$10; and

(2) the holder of a manufacturer's, distributor's, or jobber's license issued under Section 6 of this article--\$250.

(d) Funds collected under Subsection (c) of this section may

(d) Funds collected under Subsection (c) of this section may be used only by the commissioner for the purposes of this section.

SECTION 5. (a) This Act takes effect September 1, 1999.

(b) Section 16B, Article 5.43-4, Insurance Code, as added by this Act, applies only to the issuance of or renewal of a retail permit or manufacturer's, distributor's, or jobber's license issued or renewed on or after September 1, 1999.

SECTION 6. The importance of this legislation and the crowded condition of the calendars in both houses create an emergency and an imperative public necessity that the constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended.

2-23 \* \* \* \* \*

2-2

2-3

2-4

2-5 2-6

2-7 2-8

2-9 2-10 2-11 2-12

2-13

2-14

2-15 2-16

2-17

2-18

2-19

2-20 2-21 2-22

### FAVORABLE SENATE COMMITTEE REPORT ON

| <b>a</b> | SENATE COMMITTEE REPORT ON                                 |
|----------|------------------------------------------------------------|
| (SB)     | scr sjr sr hb hgr hjr <u>939</u>                           |
|          | scr sjr sr hb hcr hjr <u>439</u><br>by Som for Arm Drister |
|          | (Author/Senate Sponsor)                                    |
|          | 4-15-99                                                    |
|          | (date)                                                     |

| Sir:                                                                                                       |             |          |            |                   |                     |             |
|------------------------------------------------------------------------------------------------------------|-------------|----------|------------|-------------------|---------------------|-------------|
| We, your Committee on INTERGOVE:  have on 4-14-99  (date of hearing) back with the recommendation (s) that |             |          |            |                   | s referred the atta |             |
| do pass and be printed                                                                                     |             |          |            |                   |                     |             |
| () do pass and be ordered not printed                                                                      |             |          |            |                   |                     |             |
| and is recommended for placement of                                                                        | n the Loca  | l and Uı | ncontested | l Bills Calendar. |                     |             |
| A fiscal note was requested.                                                                               | (v) yes     | () no    |            |                   |                     |             |
| A revised fiscal note was requested.                                                                       | () yes      | (V) no   |            |                   |                     |             |
| An actuarial analysis was requested.                                                                       | () yes      | (Vno     |            |                   |                     |             |
| Considered by subcommittee.                                                                                | () yes      | ()/no    |            |                   |                     |             |
| The measure was reported from Commit                                                                       | tee by the  | followin | g vote:    |                   |                     |             |
|                                                                                                            |             |          | YEA        | NAY               | A TACKTANITO        | D) W r      |
| Senator Frank Madla, Chairman                                                                              |             | 1        | V          | TAI               | ABSENT              | PNV         |
| Senator Jon Lindsay, Vice-Chairman                                                                         |             |          | 1/         | <del></del>       |                     |             |
| Senator Rodney Ellis                                                                                       | <del></del> |          |            |                   | <del> </del>        |             |
| Senator Mike Moncrief                                                                                      |             |          | 1/         |                   | +                   |             |
| Senator Drew Nixon                                                                                         |             |          |            |                   |                     |             |
|                                                                                                            |             |          |            | <b>-</b>          | +                   | <del></del> |

### **COMMITTEE ACTION**

|                                                           | <u> </u>           |
|-----------------------------------------------------------|--------------------|
| S260 Considered in public hearing<br>S270 Testimony taken | 1- 1 M             |
| COMMITTEE CLERK                                           | CHAIRMAN / / COLLA |
|                                                           | OI MILLION         |

Paper clip the original and one copy of this signed form to the original bill Retain one copy of this form for Committee files

TOTAL VOTES

### WITNESS LIST

SB 939 SENATE COMMITTEE REPORT Intergovernmental Relations Committee

April 14, 1999 - 8:30A Registering, but not testifying: For: Cain, Randy (TX Fire Chiefs Assoc.), Austin

Davis, Chester (President, American Fireworks), Bastrop

Glover, Sue (TX Assoc. of Counties), Austin

Mixon, Carl (Fire Marshal, Bexar Co.), San Antonio

Stearns, Zachary (TX Pyrotechnic Assoc.), Bastrop

Walker, Helen (Victoria Co., County Judges & Commissioners Assoc. of TX), Austin

### **BILL ANALYSIS**

Senate Research Center 76R5707 CAG-F

S.B. 939 By: Armbrister Intergovernmental Relations 4/5/1999 As Filed

### **DIGEST**

Currently, Texas law authorizes the commissioners court of a county to prohibit the use of aerial fireworks, upon determination that drought conditions exist. During the 72nd Legislature, legislation authorizing counties to prohibit or restrict the use of skyrockets with sticks and missiles passed. Since passage of this legislation, the counties and fireworks industry agree that changes are necessary to regulate more stringently ability of all counties to prohibit the use and sale of certain aerial fireworks during drought conditions. In 1997, H.B. 2049 authorized the Texas Forest Service to determine if a county faced drought conditions passed. Drought conditions are measured by objective scientific information and the use of the Keetch-Byram Index, a widely accepted method for measuring the lack of moisture in the soil. S.B. 939 would allow a county to prohibit or restrict the sale or use of certain fireworks, and would also create a Fireworks Safety and Education Program to be approved by the commissioner of insurance and to be funded by additional fees collected from the retailer, manufacturer, distributor, and jobber's licenses.

### **PURPOSE**

As proposed, S.B. 939 prohibits the sale or use of certain restricted fireworks, and creates a fireworks safety and education program.

### **RULEMAKING AUTHORITY**

This bill does not grant any additional rulemaking authority to a state officer, institution, or agency.

### **SECTION BY SECTION ANALYSIS**

SECTION 1. Amends Section 240.904, Local Government Code, as follows:

Sec. 240.904. New heading: REGULATION OF RESTRICTED FIREWORKS.

SECTION 2. Amends Section 240.904(a)(1), Local Government Code, to redefine "restricted fireworks." Deletes text regarding pyrotechnic devices.

SECTION 3. Amends Sections 240.904(c), (f), and (g), Local Government Code, to authorize the commissioners court by order to prohibit or restrict the sale or use of restricted fireworks, rather than certain aerial fireworks, in all or a portion of the unincorporated area of the county. Requires a person selling any type of fireworks, including restricted fireworks, in a county that has adopted an order under Subsection (c) to provide notice of any location designated as a safe area. Makes conforming and nonsubstantive changes.

SECTION 4. Amends Article 5.43-4, Insurance Code, by adding Section 16B, as follows:

Sec. 16B. FIREWORKS SAFETY AND EDUCATION PROGRAM. Requires the commissioner of insurance (commissioner) to establish a fireworks safety and education program (program). Requires the program to provide information relating to the proper and safe use of fireworks and the dangers of the improper use of fireworks. Requires a program established under this section to be administered by the advisory council established under Section 5B of this article. Authorizes the program to include any method of communicating the need for safe use of fireworks and the dangers of improper use. Requires the commissioner to approve a program the advisory council proposes to present. Requires the holder of a certain license to pay a fee, in addition to any other license fee, in a certain amount, in order to fund the program established under this section. Authorizes funds collected under Subsection (c) of this section to be used only

by the commissioner for purposes of this section.

SECTION 5. Effective date: September 1, 1999. Provides that Section 16B, Article 5.43-4, Insurance Code, as added by this Act, applies only to the issuance of or renewal of a retail permit or manufacturer's, distributor's, or jobber's license issued or renewed on or after September 1, 1999.

SECTION 6. Emergency clause.

## LEGISLATIVE BUDGET BOARD Austin, Texas

### FISCAL NOTE, 76th Regular Session

March 29, 1999

TO: Honorable Frank Madla, Chair, Senate Committee on Intergovernmental Relations

FROM: John Keel, Director, Legislative Budget Board

IN RE: SB 939 by Armbrister (Relating to the safe use and regulation of fireworks.), As Introduced

No significant fiscal implication to the State is anticipated.

### **Local Government Impact**

No fiscal implication to units of local government is anticipated.

Source Agencies: 454 Department of Insurance, 304 Comptroller of Public Accounts

LBB Staff: JK, TL, DP

# REQUEST FOR LOCAL & UNCONTESTED CALENDAR PLACEMENT

SENATOR CHRIS HARRIS, CHAIRMAN

| SENATE COMMITTEE ON ADMINISTRATION                  |                                                 |
|-----------------------------------------------------|-------------------------------------------------|
| Notice is hereby given that 56 939 (Bill No.)       | , by: Sevator Armbrister (Author/Sponsor)       |
| was heard by the I GR                               | Committee on                                    |
| and reported out with the recommendation that it be | e placed on the Local and Uncontested Calendar. |
|                                                     | (Clerk of the reporting committee)              |

IMPORTANT: THE YELLOW COPY OF THIS FORM AND (1) COPY OF YOUR BILL OR RESOLUTION (COMMITTEE PRINTED VERSION) MUST BE DELIVERED TO THE ADMINISTRATION OFFICE, E1.714. DEADLINES FOR SUBMITTING BILLS WILL BE ANNOUNCED ON A REGULAR BASIS.

Paril 26 1999 Engrossed

Rating Saw

Engrossing Clerk

to the file to both brings on something of the both the state of the both of the both the bot

The Control of James

By: Armbrister

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

S.B. No. 939

(Goolsby)

### A BILL TO BE ENTITLED

#### AN ACT

relating to the safe use and regulation of fireworks.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. The heading of Section 240.904, Local Government Code, is amended to read as follows:

Sec. 240.904. REGULATION OF RESTRICTED [CERTAIN] FIREWORKS.

SECTION 2. Subdivision (1), Subsection (a), Section 240.904, Local Government Code, is amended to read as follows:

- (1) "Restricted [Aerial] fireworks" means only those items classified under 49 C.F.R. Sec. 173.100(r)(2) (10-1-86 edition), as "skyrockets with sticks" and "missiles with fins" [other--pyrotechnic--devices--that--have--fins--or--rudders-for-the purpose-of-achieving-aerodynamic--flight,--including--devices--that would-be-considered-a-missile-or-a-rocket].
- SECTION 3. Subsections (c), (f), and (g), Section 240.904, Local Government Code, are amended to read as follows:
- (c) Upon a determination under this section that drought conditions exist within all or part of a specified county, the commissioners court of such county by order may prohibit or restrict the sale or use of restricted [certain-aerial] fireworks in all or a portion of the unincorporated area of the county where drought conditions have been determined to exist. In addition, during the December fireworks season, the commissioners court of a county by order may restrict or prohibit the sale or use of restricted [certain-aerial] fireworks in specified areas when

S.B. No. 939

conditions on rural acreage in the county not under cultivation for a period of at least 12 months are determined to be extremely hazardous for the danger of fire because of high grass or dry vegetation.

1

2

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

- (f) The county may designate one or more areas appropriate size and accessibility in the county as safe areas where the use of restricted [aerial] fireworks is not prohibited. The safe area may be provided by the county, a municipality within the county, or an individual, business, or corporation. A safe area may be designated in and provided in the geographic area of the regulatory jurisdiction of a municipality if the activity conducted in the safe area is authorized by general law or a municipal regulation or ordinance. An area is considered safe adequate public safety and fire protection services are provided to A county, municipality, individual, business, corporation is not liable for injuries or damages resulting from the designation, maintenance, or use of the safe area.
- (g) A person selling any type of [aerial] fireworks, including restricted [er-other] fireworks, in a county that has adopted an order under Subsection (c) shall, at every location at which the person sells fireworks in the county, provide reasonable notice of the order and reasonable notice of any location designated under Subsection (f) as a safe area.

SECTION 4. Article 5.43-4, Insurance Code, is amended by adding Section 16B to read as follows:

Sec. 16B. FIREWORKS SAFETY AND EDUCATION PROGRAM. (a) The

commissioner shall establish a fireworks safety and education program. The program shall provide information relating to the proper and safe use of fireworks and the dangers of the improper use of fireworks.

- (b) A program established under this section shall be administered by the advisory council established under Section 5B of this article. The program may include any method of communicating the need for safe use of fireworks and the dangers of improper use. A program the advisory council proposes to present must be approved by the commissioner.
- (c) In order to fund the program established under this section, the holder of the following licenses shall pay a fee, in addition to any other license fee, in the following amounts:
- (1) the holder of a retail permit issued under Section 8 of this article--\$10; and
- (2) the holder of a manufacturer's, distributor's, or jobber's license issued under Section 6 of this article--\$250.
- (d) Funds collected under Subsection (c) of this section may be used only by the commissioner for the purposes of this section.
  - SECTION 5. (a) This Act takes effect September 1, 1999.
- (b) Section 16B, Article 5.43-4, Insurance Code, as added by this Act, applies only to the issuance of or renewal of a retail permit or manufacturer's, distributor's, or jobber's license issued or renewed on or after September 1, 1999.
- SECTION 6. The importance of this legislation and the crowded condition of the calendars in both houses create an

S.B. No. 939

emergency and an imperative public necessity that the constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended.

## LEGISLATIVE BUDGET BOARD Austin, Texas

### FISCAL NOTE, 76th Regular Session

March 29, 1999

TO: Honorable Frank Madla, Chair, Senate Committee on Intergovernmental Relations

FROM: John Keel, Director, Legislative Budget Board

IN RE: SB 939 by Armbrister (Relating to the safe use and regulation of fireworks.), As Introduced

No significant fiscal implication to the State is anticipated.

### **Local Government Impact**

No fiscal implication to units of local government is anticipated.

Source Agencies: 454 Department of Insurance, 304 Comptroller of Public Accounts

LBB Staff: JK, TL, DP

5

## HOUSE COMMITTEE REPORT

93 MAY -6 PM 9: 29

GUSE OF REPRESENTATION

### 1<sup>st</sup> Printing

By: Armbrister (Goolsby)

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

S.B. No. 939

## A BILL TO BE ENTITLED

AN ACT

| 1 | relating | to | the | safe | use | and | regulation | of | fireworks. |
|---|----------|----|-----|------|-----|-----|------------|----|------------|
|---|----------|----|-----|------|-----|-----|------------|----|------------|

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. The heading of Section 240.904, Local Government Code, is amended to read as follows:

Sec. 240.904. REGULATION OF RESTRICTED [CERTAIN] FIREWORKS.

- SECTION 2. Subdivision (1), Subsection (a), Section 240.904, Local Government Code, is amended to read as follows:
- (1) "Restricted [Aeriał] fireworks" means only those items classified under 49 C.F.R. Sec. 173.100(r)(2) (10-1-86 edition), as "skyrockets with sticks" and "missiles with fins" [other--pyrotechnic--devices--that--have--fins--or--rudders-for-the purpose-of-achieving-aerodynamic--flight,--including--devices--that would-be-considered-a-missile-or-a-rocket].

SECTION 3. Subsections (c), (f), and (g), Section 240.904, Local Government Code, are amended to read as follows:

(c) Upon a determination under this section that drought conditions exist within all or part of a specified county, the commissioners court of such county by order may prohibit or restrict the sale or use of restricted [certain-aerial] fireworks in all or a portion of the unincorporated area of the county where drought conditions have been determined to exist. In addition, during the December fireworks season, the commissioners court of a county by order may restrict or prohibit the sale or use of restricted [certain-aerial] fireworks in specified areas when

conditions on rural acreage in the county not under cultivation for a period of at least 12 months are determined to be extremely hazardous for the danger of fire because of high grass or dry vegetation.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

- (f) The county may designate one or more areas appropriate size and accessibility in the county as safe areas where the use of restricted [aerial] fireworks is not prohibited. The safe area may be provided by the county, a municipality within the county, or an individual, business, or corporation. A safe area may be designated in and provided in the geographic area of the regulatory jurisdiction of a municipality if the activity conducted in the safe area is authorized by general law or a municipal regulation or ordinance. An area is considered safe if adequate public safety and fire protection services are provided to A county, municipality, individual, business, corporation is not liable for injuries or damages resulting from the designation, maintenance, or use of the safe area.
- (g) A person selling any type of [aerial] fireworks, in a county that has adopted an order under Subsection (c) shall, at every location at which the person sells fireworks in the county, provide reasonable notice of the order and reasonable notice of any location designated under Subsection (f) as a safe area.

SECTION 4. Article 5.43-4, Insurance Code, is amended by adding Section 16B to read as follows:

Sec. 16B. FIREWORKS SAFETY AND EDUCATION PROGRAM. (a) The

| commission  | er shal | ll est   | ablish a  | fin   | ewo   | rks safe  | ety | and    | educa  | tion |
|-------------|---------|----------|-----------|-------|-------|-----------|-----|--------|--------|------|
| program.    | The p   | orogram  | shall     | provi | ide : | informati | on  | relati | ing to | the  |
| proper and  | safe ı  | se of    | fireworks | and   | the   | dangers   | of  | the    | impr   | oper |
| use of fire | eworks  | <u>.</u> |           |       |       |           |     | •      |        |      |

- (b) A program established under this section shall be administered by the advisory council established under Section 5B of this article. The program may include any method of communicating the need for safe use of fireworks and the dangers of improper use. A program the advisory council proposes to present must be approved by the commissioner.
- (c) In order to fund the program established under this section, the holder of the following licenses shall pay a fee, in addition to any other license fee, in the following amounts:
- (1) the holder of a retail permit issued under Section 8 of this article--\$10; and
- (2) the holder of a manufacturer's, distributor's, or jobber's license issued under Section 6 of this article--\$250.
- (d) Funds collected under Subsection (c) of this section may be used only by the commissioner for the purposes of this section.
  - SECTION 5. (a) This Act takes effect September 1, 1999.
- (b) Section 16B, Article 5.43-4, Insurance Code, as added by this Act, applies only to the issuance of or renewal of a retail permit or manufacturer's, distributor's, or jobber's license issued or renewed on or after September 1, 1999.
- SECTION 6. The importance of this legislation and the crowded condition of the calendars in both houses create an

S.B. No. 939

emergency and an imperative public necessity that the constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended.

### **COMMITTEE REPORT**

5-3-99 (date)

## The Honorable James E. "Pete" Laney Speaker of the House of Representatives

We, your COMMITTEE ON STATE AFFAIRS 5B 139 have had the same under consideration and beg to report to whom was referred \_\_\_\_ back with the recommendation that it ( do pass, without amendment. ) do pass, with amendment(s). ( ) do pass and be not printed; a Complete Committee Substitute is recommended in lieu of the original measure. ( yes ( ) no A fiscal note was requested. ( ) yes ( of no A criminal justice policy impact statement was requested. (v) no An equalized educational funding impact statement was requested. ( ) yes ( / no An actuarial analysis was requested. ( ) yes ( Ino A water development policy impact statement was requested. ( ) yes ( ) no A tax equity note was requested. ( The Committee recommends that this measure be sent to the Committee on Local and Consent Calendars. Co-Sponsors: \_ The measure was reported from Committee by the following vote: PNV ABSENT NAY Wolens, Chair Turner, S., Vice-chair Alvarado Bailey Brimer Counts Craddick Danburg Hilbert Hunter Jones, D. Longoria McCall Marchant Merritt Total ΙÜ nay present, not voting absent

### **BILL ANALYSIS**

Office of House Bill Analysis

S.B. 939 By: Armbrister State Affairs 4-29-1999 Engrossed

## BACKGROUND AND PURPOSE

Under current law, counties are not granted authority to prohibit the sale of restricted fireworks, which include fireworks known as "skyrockets with sticks" and "missiles with fins." S.B. 939 allows a county to prohibit the sale of restricted fireworks during drought conditions. This bill also creates a fireworks safety and education program which must be approved by the Commissioner of Insurance. This bill provides for the funding of this program from the additional collection of licensing fees from firework retailers, manufacturers, distributors, and jobbers.

## RULEMAKING AUTHORITY

It is the opinion of the Office of House Bill Analysis that this bill does not expressly delegate any additional rulemaking authority to a state officer, department, agency, or institution.

### SECTION BY SECTION ANALYSIS

SECTION 1. Amends the heading of Section 240.904, Local Government Code, as follows:

Sec. 240.904. New title: REGULATION OF RESTRICTED FIREWORKS. Deletes "certain" from existing title.

- SECTION 2. Amends Section 240.904(a)(1), Local Government Code, to define "restricted fireworks" and to delete the definition of "aerial fireworks."
- SECTION 3. Amends Sections 240.904(c), (f), and (g), Local Government Code, as follows:
  - (c) Authorizes the commissioners court of a county that determines that drought conditions exist within the county to prohibit or restrict, by order, the sale or use of restricted fireworks in the area where drought conditions exist. Makes conforming changes.
  - (f) Makes conforming changes.
  - (g) Makes conforming changes.
- SECTION 4. Amends Article 5.43-4, Insurance Code, by adding Section 16B, as follows:
  - Sec. 16B. FIREWORKS SAFETY AND EDUCATION PROGRAM. (a) Requires the Commissioner of Insurance (commissioner) to establish a fireworks safety and education program. Requires the program to provide information relating to the proper and safe use of fireworks and the dangers of the improper use of fireworks.
    - (b) Requires a program to be administered by the advisory council established under Section 5B (Advisory Council) of this article. Authorizes the program to include any method of communicating the need for safe use of fireworks and the dangers of improper use. Provides that a program which the advisory council proposes to present must be approved by the commissioner.

- (c) Specifies fees required to be collected in order to fund the program established under this section.
- (d) Authorizes the commissioner to use the funds collected under Subsection (c) only for the purposes of this section.
- SECTION 5. (a) Effective date: September 1, 1999.
  - (b) Makes application of this Act prospective.

SECTION 6. Emergency clause.

### SUMMARY OF COMMITTEE ACTION

SB 939

May 3, 1999
2:00PM or upon adjournment
Considered in public hearing
Reported favorably without amendment(s)
Recommended to be sent to Local & Consent

# LEGISLATIVE BUDGET BOARD Austin, Texas

### FISCAL NOTE, 76th Regular Session

May 6, 1999

TO: Honorable Steven Wolens, Chair, House Committee on State Affairs

FROM: John Keel, Director, Legislative Budget Board

IN RE: SB939 by Armbrister (relating to the safe use and regulation of fireworks), As

**Engrossed** 

No significant fiscal implication to the State is anticipated.

### **Local Government Impact**

No fiscal implication to units of local government is anticipated.

**Source Agencies:** 

LBB Staff:

JK, BB

## LEGISLATIVE BUDGET BOARD Austin, Texas

### FISCAL NOTE, 76th Regular Session

March 29, 1999

TO: Honorable Frank Madla, Chair, Senate Committee on Intergovernmental Relations

FROM: John Keel, Director, Legislative Budget Board

IN RE: SB 939 by Armbrister (Relating to the safe use and regulation of fireworks.), As Introduced

No significant fiscal implication to the State is anticipated.

### **Local Government Impact**

No fiscal implication to units of local government is anticipated.

Source Agencies: 454 Department of Insurance, 304 Comptroller of Public Accounts

LBB Staff: JK, TL, DP

Enrolled May 26, 1999

Hatsy Day

Enrolling Clerk

S.B. No. 939

### AN ACT

relating to the safe use and regulation of fireworks.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. The heading of Section 240.904, Local Government Code, is amended to read as follows:

Sec. 240.904. REGULATION OF RESTRICTED [CERTAIN] FIREWORKS.

- SECTION 2. Subdivision (1), Subsection (a), Section 240.904, Local Government Code, is amended to read as follows:
- (1) "Restricted [Aerial] fireworks" means only those items classified under 49 C.F.R. Sec. 173.100(r)(2) (10-1-86 edition), as "skyrockets with sticks" and "missiles with fins" [other--pyrotechnic--devices--that--have--fins--or--rudders-for-the purpose-of-achieving-aerodynamic--flight;--including--devices--that would-be-considered-a-missile-or-a-rocket].
- SECTION 3. Subsections (c), (f), and (g), Section 240.904, Local Government Code, are amended to read as follows:
- (c) Upon a determination under this section that drought conditions exist within all or part of a specified county, the commissioners court of such county by order may prohibit or restrict the sale or use of restricted [certain-aerial] fireworks in all or a portion of the unincorporated area of the county where drought conditions have been determined to exist. In addition, during the December fireworks season, the commissioners court of a county by order may restrict or prohibit the sale or use of restricted [certain-aerial] fireworks in specified areas when

conditions on rural acreage in the county not under cultivation for a period of at least 12 months are determined to be extremely hazardous for the danger of fire because of high grass or dry vegetation.

1

2

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

- more areas designate one or (f) The county may appropriate size and accessibility in the county as safe areas where the use of restricted [aerial] fireworks is not prohibited. The safe area may be provided by the county, a municipality within the county, or an individual, business, or corporation. area may be designated in and provided in the geographic area of the regulatory jurisdiction of a municipality if the activity conducted in the safe area is authorized by general law or a municipal regulation or ordinance. An area is considered safe if adequate public safety and fire protection services are provided to A county, municipality, individual, business, the area. corporation is not liable for injuries or damages resulting from the designation, maintenance, or use of the safe area.
- (g) A person selling any type of [aerial] fireworks, including restricted [or-other] fireworks, in a county that has adopted an order under Subsection (c) shall, at every location at which the person sells fireworks in the county, provide reasonable notice of the order and reasonable notice of any location designated under Subsection (f) as a safe area.

SECTION 4. Article 5.43-4, Insurance Code, is amended by adding Section 16B to read as follows:

Sec. 16B. FIREWORKS SAFETY AND EDUCATION PROGRAM. (a) The

commissioner shall establish a fireworks safety and education program. The program shall provide information relating to the proper and safe use of fireworks and the dangers of the improper use of fireworks.

- (b) A program established under this section shall be administered by the advisory council established under Section 5B of this article. The program may include any method of communicating the need for safe use of fireworks and the dangers of improper use. A program the advisory council proposes to present must be approved by the commissioner.
- (c) In order to fund the program established under this section, the holder of the following licenses shall pay a fee, in addition to any other license fee, in the following amounts:
- (1) the holder of a retail permit issued under Section 8 of this article--\$10; and
- (2) the holder of a manufacturer's, distributor's, or jobber's license issued under Section 6 of this article--\$250.
- (d) Funds collected under Subsection (c) of this section may be used only by the commissioner for the purposes of this section.
  - SECTION 5. (a) This Act takes effect September 1, 1999.
- (b) Section 16B, Article 5.43-4, Insurance Code, as added by this Act, applies only to the issuance of or renewal of a retail permit or manufacturer's, distributor's, or jobber's license issued or renewed on or after September 1, 1999.
- SECTION 6. The importance of this legislation and the crowded condition of the calendars in both houses create an

|                                      | S.B. No. 939                   |
|--------------------------------------|--------------------------------|
| emergency and an imperative          | public necessity that the      |
| constitutional rule requiring bills  | to be read on three several    |
| days in each house be suspended, and | this rule is hereby suspended. |
|                                      |                                |
|                                      |                                |
| President of the Senate              | Speaker of the House           |
| I hereby certify that S.B.           | No. 939 passed the Senate on   |
| April 26, 1999, by the following vot | e: Yeas 30, Nays 0.            |
|                                      |                                |
|                                      |                                |
|                                      | Secretary of the Senate        |
| I hereby certify that S.B.           | No. 939 passed the House on    |
| May 25, 1999, by a non-record vote.  |                                |
|                                      |                                |
|                                      |                                |
|                                      | Chief Clerk of the House       |
|                                      |                                |
|                                      |                                |
| Approved:                            |                                |
|                                      |                                |
|                                      |                                |
| Date                                 |                                |
|                                      |                                |

Governor

# LEGISLATIVE BUDGET BOARD Austin, Texas

### FISCAL NOTE, 76th Regular Session

May 6, 1999

TO: Honorable Steven Wolens, Chair, House Committee on State Affairs

FROM: John Keel, Director, Legislative Budget Board

IN RE: SB939 by Armbrister (relating to the safe use and regulation of fireworks), As

**Engrossed** 

No significant fiscal implication to the State is anticipated.

### **Local Government Impact**

No fiscal implication to units of local government is anticipated.

Source Agencies:

LBB Staff:

JK, BB

# LEGISLATIVE BUDGET BOARD Austin, Texas

### FISCAL NOTE, 76th Regular Session

March 29, 1999

TO: Honorable Frank Madla, Chair, Senate Committee on Intergovernmental Relations

FROM: John Keel, Director, Legislative Budget Board

IN RE: SB 939 by Armbrister (Relating to the safe use and regulation of fireworks.), As

Introduced

No significant fiscal implication to the State is anticipated.

### **Local Government Impact**

No fiscal implication to units of local government is anticipated.

Source Agencies: 454 Department of Insurance, 304 Comptroller of Public Accounts

LBB Staff: JK, TL, DP

| President of the Se                 |            |        |                                 |              | tne House                   |                          |
|-------------------------------------|------------|--------|---------------------------------|--------------|-----------------------------|--------------------------|
| I hereby certify  April 1999.  Nays | that<br>by | S.B. 1 | No. <u>  / /</u>  <br>following | passed vote: | the Senate<br>Yeas <u>3</u> | <b>o</b> r<br>ا <u>ر</u> |
| I hereby certify                    |            | the    | No. 239                         | passed vote: | the Senate the House Yeas   | . 01                     |
|                                     |            |        | Chie                            | f Clerk      | of the Hous                 | e                        |
| Approved:                           |            |        |                                 |              |                             |                          |
| Date                                | •          |        |                                 |              |                             |                          |
| Governor                            |            |        |                                 |              |                             |                          |

Air

AN ACT:
Relating to the safe use and regulation of fireworks.

| 3-5-99                                  | Filed with the Secretary of the S                                                              |                                                                                                                        |
|-----------------------------------------|------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------|
| MAR 0 8 1999                            | Filed with the Secretary of the Senate                                                         |                                                                                                                        |
| APR 1 5 1999                            | Read and referred to Committee onINTERGOV  Reported favorably                                  | ERNMENTAL RELATIONS                                                                                                    |
| -ALT 1 1999                             |                                                                                                | dinto Committee C. I. din and a language                                                                               |
|                                         | <ul><li>Reported adversely, with favorable Committee Sub</li><li>Ordered not printed</li></ul> | stitute; Committee Substitute read first time.                                                                         |
| ACD 0.0                                 | Laid before the Senate                                                                         |                                                                                                                        |
| — APR 2 6 1999<br>——————                | Senate and Constitutional Rules to permit considerable.                                        | eration suspended by:  \[ \begin{align*} \text{unanimous consent} \\ \text{unanimous yeas, \text{unanimous nays}} \]   |
| APR 2 6 1999                            | Read second time,, and                                                                         | ordered engrossed by:   unanimous consent  a viva voce vers                                                            |
| APR 2 6 1999                            | Senate and Constitutional 3 Day Rule suspended                                                 | by a vote of <u>30</u> yeas, <u>0</u> nays.                                                                            |
| APR 2 6 1999                            | Read third time,                                                                               | , and passed by: $ \begin{cases} \frac{\Delta \text{ viva voce vote}}{30 \text{ yeas, } 0 \text{ nays}} \end{aligned}$ |
|                                         | SECRETARY OF THE                                                                               | E SENATE                                                                                                               |
| OTHER ACTIO                             | •                                                                                              |                                                                                                                        |
| Spil 26,199                             | 9 Engrossed                                                                                    |                                                                                                                        |
| Gpril 24, 1999                          | Sent to House                                                                                  |                                                                                                                        |
| Engrossing Clerk                        | Hatay Jaw                                                                                      |                                                                                                                        |
| APR 2 6 1999                            | Received from the Senate                                                                       |                                                                                                                        |
| APR 2 7 1999                            | Read first time and referred to Committee on                                                   | tate Affairc                                                                                                           |
| MAY 0 3 1999                            |                                                                                                |                                                                                                                        |
|                                         | Reportedfavorably (an emended) (as substitute                                                  | <b>d</b> )                                                                                                             |
| MAY 0 7 1999                            | Sent to Committee on (Galendars) (Local & Consen                                               | t Calendars)                                                                                                           |
| MAY 2 5 1999                            | Read second time (comm. subst.) (amended); passed to                                           | third reading (failed) by a (non-record vote)                                                                          |
|                                         | Constitutional rule requiring bills to be read on thre by a vote of yeas, nays,                | e several days suspended (failed to suspend) present, not voting.                                                      |
| MAY 2 5 1999                            | Read third time (mended); finally passed (failed to                                            | poss) by a (non-record vote)                                                                                           |
| MAY 26 1999                             | Returned to Senate.                                                                            | Sharon Carter                                                                                                          |
| MAY 26 1999                             | Returned from House without amendment.                                                         | CHIEF CLERK OF THE HOUSE                                                                                               |
|                                         | Returned from House with amendments.                                                           |                                                                                                                        |
| • • • • • • • • • • • • • • • • • • • • | Concurred in House amendments by a viva voce vot                                               | e yeas, nays.                                                                                                          |

|           | Refused to concur in House amendments and requested the appointment of a Confe | erence Committee |
|-----------|--------------------------------------------------------------------------------|------------------|
|           | to adjust the differences.                                                     |                  |
|           | Senate conferees instructed.                                                   |                  |
|           | Senate conferees appointed:, Chairman;                                         |                  |
|           | ,, and                                                                         |                  |
|           | House granted Senate request. House conferees appointed:                       |                  |
|           | Conference Committee Report read and filed with the Secretary of the Senate.   |                  |
|           | Conference Committee Report adopted on the part of the House by:               |                  |
|           | a viva voce vote yeas, nays                                                    |                  |
|           | Conference Committee Report adopted on the part of the Senate by:              |                  |
|           | a viva voce vote yeas, nays                                                    |                  |
| OTHER ACT | CTION:                                                                         |                  |
|           | Recommitted to Conference Committee                                            |                  |
|           | Conferees discharged.                                                          |                  |
|           | Conference Committee Report failed of adoption by:                             |                  |
|           | a viva voce vote yeas, nays                                                    |                  |

99 MAY -6 PH 9: 29